

# Reporting Concepts

## General

The annual update of the “U.S. Overseas Loans and Grants”, informally known as the “*Greenbook*”, contains summary data of United States Government (USG) foreign assistance since 1945 and detailed annual data for the last four fiscal years. Foreign assistance is categorized as either economic assistance or military assistance. Non-concessional support is also presented. The contents of each section are explained in further detail below.

Foreign assistance is reported by recipient country and organized by geographic region, without distinction between developed and developing countries. The report includes a world summary page, regional summary pages and individual country pages.

Any country which has received economic or military assistance since 1945 and is considered an “Independent State” by the U.S. Department of State merits an individual country page. Generally, country names are those officially designated by the U.S. Department of State. Specific information on country/region names and groupings can be found in the Country and Regional Notes in the back of the book.

From 1955 to the present, annual data represent total new grant obligations and loan authorizations in the given fiscal year. Prior to 1955, grant data represent net obligations and loan data represent net authorizations. Where obligations are not available, appropriations or disbursements are used. Historical data are updated and may not reconcile with past editions of the *Greenbook*. All data are reported in historical U.S. dollars. Columns and rows may not sum due to rounding. Values less than \$50,000 are denoted as 0.0 .

The accounts that make up each row of the country pages are listed below. All accounts are presented by funding agency, with the exception of accounts funded by the Executive Office of the President, which are credited to the implementing agency. For annual data of the individual accounts or programs visit <http://gbk.eads.usaidallnet.gov/index.html>.

## Section Notes

A brief explanation of the contents of each section (economic assistance, military assistance, and non-concessional support) is provided below. The economic assistance section is further divided by funding agency. For appropriations funded by the Executive Office of the President, the program is listed under the implementing agency. The tables provide a detailed listing of “accounts” that comprise each section and funding agency for the

current year. For the purpose of this publication, “accounts” refer to Federal appropriation accounts.

## Economic Assistance

Total economic assistance is broken into the following funding categories: United States Agency for International Development (USAID) and Predecessor, Department of Agriculture, Department of State and Other Economic Assistance.

The **USAID and Predecessor** Table shows the comprehensive list of accounts that comprise the funding categories for USAID.

	Fiscal Year 2008
<b>A. USAID and Predecessor</b>	<b>9,323,689,362</b>
<b>Economic Support Fund (ESF)</b>	<b>5,063,318,806</b>
<b>Development Assistance (DA)</b>	<b>1,600,854,473</b>
<b>Child Survival and Health (CSH)</b>	<b>161,804,795</b>
<b>Other USAID Assistance</b>	<b>2,497,711,288</b>
Assistance for Eastern Europe and the Baltic States	311,182,708
Assistance for the Independent States of the Former Soviet Union	339,828,547
Capital Investment Fund	78,441,780
Central America and Caribbean Emergency Disaster Recovery	457
Development Credit Authority*	32,137,451
Foreign National Employees Separation Liability Fund	6,857,123
HIV/AIDS Working Capital Fund	154,593,146
International Disaster and Famine Assistance	591,320,969
Iraq Relief and Reconstruction Fund	115,958,754
Operating Expenses	722,812,494
Operating Expenses, Office of Inspector General	40,891,778
Payment to the Foreign Service Retirement and Disability Fund	36,400,000
Property Management Fund	318,150
Transition Initiatives	50,249,787
Working Capital Fund	16,718,142

\* USAID's DCA provides loan guarantees. The Federal Credit Reform Act of 1990 requires obligations in support of these loan guarantees.

Beginning in 2008 new funding for Child Survival and Health is appropriated through the new Global Health and Child Survival account under the Department of State.

The **Department of Agriculture** Table shows the comprehensive list of all food aid accounts and USDA's technical assistance programs.

Food Aid is comprised of historic legislative programs and the current legislative programs of PL-480 and Section 416(b). Food for Education was funded under Section 416(b), however in fiscal year 2004 it became a separate appropriation account known as the McGovern Dole Global Food for Education. All Food Aid is funded by the U.S. Department of Agriculture (USDA). PL-480 Title I programs are funded and implemented by USDA. PL-480 Titles II and III programs are funded by USDA and implemented by USAID.

	<b>Fiscal Year 2008</b>
<b>B. Department of Agriculture</b>	<b>\$2,791,778,260</b>
<b>Food Aid Total</b>	<b>2,777,818,537</b>
Public Law 480 Program Account, Title I	12,985,338
Commodity Credit Corporation, Title II	2,602,522,634
Public Law 480 Title II Grants	162,211,265
McGovern-Dole Intl Food for Education & Child Nutrition Program	99,300
<b>Other USDA Assistance</b>	<b>13,959,723</b>
Food Safety and Inspection Service	95,000
Cooperative Research Education and Extension Service	1,375,368
National Forest System, Forest Service	2,238,200
Animal Plant Health Inspection Service	3,567,000
Foreign Agricultural Service	6,684,155

The **Department of State** Table shows the comprehensive list of international assistance accounts for the State Department.

	<b>Fiscal Year 2008</b>
<b>C. Department of State</b>	<b>\$9,641,085,271</b>
<b>Global Health and Child Survival</b>	<b>5,242,303,051</b>
<b>Global HIV/AIDS Initiative</b>	<b>416,649,619</b>
<b>Narcotics Control</b>	<b>1,847,223,376</b>
Andean Counterdrug Initiative	555,247,350
International Narcotics Control and Law Enforcement	1,291,976,026
<b>Migration and Refugee Assistance</b>	<b>1,377,232,479</b>
Migration and Refugee Assistance	1,298,403,142
United States Emergency Refugee and Migration Assistance Fund	78,829,338
<b>Nonproliferation, Anti-Terrorism, Demining &amp; Related Programs</b>	<b>373,003,464</b>
<b>Other State Assistance</b>	<b>384,673,281</b>
Democracy Fund	270,293,357
Educational and Cultural Exchange Programs	5,474,341
National Endowment for Democracy	108,903,808
Unconditional Gift Fund	1,775

Beginning in 2008 new funding for Global HIV/AIDS Initiative is appropriated through the new Global Health and Child Survival account.

The **Other Economic Assistance** Table shows the comprehensive list of foreign assistance outside of USAID, the Department of Agriculture and the Department of State. Details on Inactive Loans and Grants funding categories are in a later section titled "Inactive Loans and Grants Notes".

	<b>Fiscal Year 2008</b>
<b>D. Other Economic Assistance</b>	<b>\$9,576,021,529</b>
<b>Millennium Challenge Corporation</b>	<b>3,649,246,103</b>
<b>Peace Corps</b>	<b>326,505,165</b>
<b>Department of Defense Security Assistance</b>	<b>2,663,781,765</b>
Defense Health Program	3,363,110
Drug Interdiction and Counter-Drug Activities	570,132,098
Former Soviet Union Threat Reduction	206,006,270
Iraq Relief and Reconstruction Fund	91,914,337
Operation and Maintenance, Defense-Wide	13,923,000
Operation and Maintenance, Navy	11,661
Operations and Maintenance, Army	1,491,763,757
Overseas Humanitarian, Disaster, and Civic Aid	101,026,000
<b>Other Active Grant Programs</b>	<b>2,936,488,496</b>
African Development Foundation	28,960,589
Compact of Free Association, Interior	155,166,864
Customs and Border Protection, Border and Transportation Security	249,674
Defense Nuclear Nonproliferation, Energy	1,664,567,693
Department of Justice	2,600
Department of Labor	62,901,715
Department of Transportation	15,000
Disease Control, Research and Training, CDC	422,935,927
EPA, Environmental Programs and Management	24,897,900
EPA, Environmental Protection Agency, Science and Technology	270,000
Federal Aviation Administration, Operations	623,886
General Departmental Management, HHS	5,892,000
Inter-American Foundation	24,773,950
Interagency Drug Enforcement, Drug Enforcement Administration	2,999,385
International Affairs Technical Assistance	31,236,945
Multinational Species Conservation Fund, Fish & Wildlife Service	16,109,448
National Institutes of Health	363,628,000
Operations, Research & Facilities, NOAA	1,538,459
Patent and Trademark Office	2,760,527
Public Health & Social Services Emergency Fund, HHS	28,489,162
Salaries and Expenses, Federal Bureau of Investigation	1,064,568
Salaries and Expense, Food and Drug Administration	543,968
Salaries and Expenses, United States Marshals Service	8,002,000
Scientific & Technical Research & Services, NIST	250,000
Toxic Substances and Environmental Public Health, HHS	99,834
Trade and Development Agency	58,440,540
U.S. Fish and Wildlife Service	30,067,862
Inactive Programs	See Inactive Notes

The **Voluntary Contributions to Multilateral Organizations** Table includes contributions to any International Financial Institution (IFI) with individual appropriation accounts as well as other voluntary contributions to international organizations. Non-voluntary contributions, or assessed membership fees, are included in non-concessional support.

	<b>Fiscal Year 2008</b>
<b>E. Voluntary Contributions to Multilateral Organizations</b>	<b>\$2,278,112,635</b>
African Development Fund	134,584,960
Asian Development Bank	74,544,261
Enterprise for the Americas Multilateral Investment Fund	24,797,500
European Bank for Reconstruction and Development (EBRD)	10,077
International Development Association	848,074,500
International Fund for Agricultural Development	17,925,617
Global Environment Facility	81,100,720
Global Fund to Fight HIV/AIDS, Malaria and Tuberculosis	787,518,000
International Organizations and Programs	309,557,000

**Important Note:** Official Development Assistance (ODA) is reported by all donor countries, including the United States, to the Development Assistance Committee (DAC) of the Organization for Economic Cooperation and Development (OECD). All programs listed above under “Economic Assistance” are considered ODA eligible by the DAC. However, Greenbook data and ODA are not directly comparable. The OECD/DAC has additional program coverage, reports in calendar year as opposed to fiscal year and emphasizes disbursements rather than obligations.

### **Military Assistance**

The **Military Assistance** Table includes the comprehensive list of military accounts with a non-economic development purpose. Military accounts with a development purpose are included under “Other Economic Assistance”.

	<b>Fiscal Year 2008</b>
<b>II. Military Assistance</b>	<b>\$15,445,901,713</b>
Afghanistan Security Forces Fund	6,010,000,000
Excess Defense Articles	58,404,539
Foreign Military Financing Grants	4,506,935,000
Former Soviet Union Threat Reduction	26,366,687
International Military Education and Training	84,023,000
Iraq Relief and Reconstruction Fund	364,710
Iraq Security Forces Fund	4,368,569,961
Peace Keeping Operations	391,237,816

### **Non-Concessional Support**

Non-Concessional support is broken into the following categories: Non-Concessional U.S. Loans and Annual Obligations to International Organizations. Non-Concessional U.S. Loans consist of Export-Import Bank Loans and Other Non-Concessional U.S. Loans, including Overseas Private Investment Corporation (OPIC). Since 1999, OPIC annual loan data are the only other non-concessional loans. However, due to limited reporting by OPIC, it is impossible to separate the amount of direct loans from loan guarantees. The data in this book are direct loans and loan guarantees.

	<b>Fiscal Year 2008</b>
<b>Non-Concessional U.S. Loans</b>	<b>1,326,499,345</b>
Export-Import Bank	356,048,795
Overseas Private Investment Corporation	970,450,550
<b>Contributions to International Organizations [Assessed]</b>	<b>3,289,058,000</b>
Contributions to International Organizations	1,455,154,000
Contributions to Peacekeeping Activities	1,833,904,000

### **Inactive Loans and Grants Notes**

The report covers development assistance over a period of more than fifty years. There have been a number of changes in the types of assistance programs covered. The following tables detail the accounts that have become inactive, the last year of reported data, and the total funding assistance over the life of the account.

Some historical data are not available by individual accounts because annual data were subsumed into aggregate funding categories. For example, subsumed in historical USAID Loan and Grant data are obligations from such appropriation accounts as: Sahel Development Program, Sub-Saharan Disaster Assistance, Special Assistance, Defense Support, Direct Forces Support, Indochina Postwar Reconstruction, Middle East Special Requirements Fund, and Assistance to Portuguese Colonies in Africa. Obligations for these accounts are not available due to past reporting procedures.

Inactive Loan Programs	Last Year of Funding	Total Amount
		<b>\$8,064,204,000</b>
British Loan	1947	3,750,000,000
Domestic Surplus	1948	4,900,000
Merchant Ships	1948	1,200,000
Overseas Surplus	1948	43,500,000
Lend Lease Silver	1949	61,300,000
Government & Relief in Occupied Areas (GARIOLA)	1950	800,000,000
Philippines Funding	1951	34,000,000
COG Offset to Grant	1952	490,000,000
Defense Mobilization Development	1953	6,400,000
Strategic Materials Development	1954	11,600,000
Defense Materials Development	1960	61,102,000
UN Headquarters & Bonds	1964	141,300,000
Reconstruction Finances Corp RFC Note	1969	63,000,000
Atomic Energy	1972	16,700,000
Ryukyu Statement	1972	320,000,000
U.S. Surplus Property	1972	1,430,601,000
European Atomic Community	1974	72,400,000
Emergency Food Aid	1975	242,200,000
Binational Center Loans	1984	2,421,000
Admin Area Development	1987	11,147,000
Social Progress Trust Fund (Loans)	1988	500,433,000

Inactive Grant Programs*	Last Year of Funding	Total Amount
		<b>\$10,846,395,000</b>
International Committee on Refugees	1947	3,700,000
UN Relief and Rehabilitation Agency (UNRRA)	1947	1,077,400,000
UN Relief and Works Agency - Palestine Refugees	1948	317,100,000
UNRRA & Interim Aid	1948	1,262,000,000
UNRRA & Post UNRRA	1948	407,201,000
Greek-Turkish Aid	1950	122,500,000
Emergency Relief	1951	37,600,000
International Children's Fund	1951	80,800,000
International Refugees	1951	237,000,000
Berlin Investment Fund	1953	12,900,000
Pakistan Relief Act (PL 77)	1953	67,400,000
Post UNRRA Interim Aid	1953	499,500,000
Famine Relief (PL 216)	1954	1,600,000
Foot & Mouth Disease	1955	93,800,000
Civilian Relief in Korea (CRIK)	1956	420,200,000
Philippines Rehabilitation	1963	707,500,000
Government & Relief in Occupied Areas (GARIOA)	1967	3,733,902,000
Pre-treaty Claims	1967	21,000,000
Disaster Relief	1968	13,800,000
Civilian Supplies	1972	296,800,000
Social Progress Trust Fund (Grants)	1976	106,300,000
Development & Support	1977	751,550,000
Institute of American Affairs (IAA)	1977	55,705,000
Refugees from Russia	1982	280,000,000
Inter-American Highway	1985	213,482,000
Technical Assistance	1985	25,655,000

\* Some inactive programs have been superseded by similar and more recent programs.

### Time Period Notes

Country and regional pages contain historical summary data, the most current four years of annual data, cumulative total and information on loan status. Summary data are available for each legislative authority: Post-War Relief (1946-1948), Marshall Plan (1949-1952), Mutual Security Act (1953-1961) and Foreign Assistance Act (1962-present). Detailed annual data on prior years can be found on the website at <http://gbk.eads.usaidallnet.gov/index.html>.

### Loan Status

Total loans and grants is the sum of annual data from 1945 to the present. The portion ascribed to loans is reported in the "Of which Loans" column. The outstanding amount as of September 30<sup>th</sup>, 2008 is the total amount due the U.S. Government for all loans made during the period 1946 to the present, as reported by the U.S. Department of Treasury. Decreases in the outstanding amount reflect both repayments on loans and debt forgiveness. Private loans to foreign entities that are guaranteed and/or insured by the U.S. Government are not included in this publication. Claims acquired by the U.S. Government upon default under these programs are also not included, however, capitalization of the defaults are included. Therefore, outstanding loan balance may be greater than total loans and grants.

### Glossary of Terms

**Appropriations**— an act of the United States Congress allowing US Federal Agencies to incur obligations for specified purposes.

**Authorization**— substantive legislation that establishes legal operation of a Federal program, either indefinitely or for a specific period of time, and sanctions particular program funding levels.

**Fiscal Year (FY)**— an accounting period of 365 days (366 in leap years), but not necessarily starting on January 1. The fiscal year of the United States Government begins on October 1 and ends on September 30 and is designated by the calendar year in which it ends. Prior to FY 1977, the U.S. fiscal year ran from July 1 through June 30. The three-month transition period in 1976 (July 1 through September 30) is treated as a distinct reporting period.

**Grant**— cash transfers for which the recipient incurs no legal debt.

**Loan**— transfers for which the recipient incurs a legal debt and repayment is required over time, with or without interest, in convertible currencies or in kind.

**Obligation**— a binding agreement that will result in outlays, immediately or in the future. Budget resources must be available before obligations can be legally incurred.

### Notes for 2008 edition

- The Department of State's Africa Bureau reported for the first time, including additional funding information for the Economic Support Fund and the Peacekeeping Operations accounts.
- The Department of State's Office to Monitor and Combat Trafficking in Persons reported for the first time, including funding from FY2005 to FY2008 for the Economic Support Fund and International Narcotics and Law Enforcement Accounts.
- The Department of Justice expanded its reporting outside their Criminal Division to include activities undertaken by the DEA, Marshal Service and the FBI. The three departments are funded by three previously unreported Department of Justice accounts.
- Contributions to International Peacekeeping Activities, from FY2005 to the current year, are now reported by the country or region where the operation was undertaken. The contributions are included under Annual Obligations to International Organizations (Assessed), which is now reported on every country page.
- The Millennium Challenge Corporation provided revised data for FY2004 to FY2008.